CITY OF FAIRFIELD, IL FAIRFIELD, ILLINOIS

FINANCIAL STATEMENTS FOR THE YEAR ENDED APRIL 30, 2024

CITY OF FAIRFIELD, IL

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INDEPENDENT AUDITOR'S REPORT

To the Mayor and City Council City of Fairfield, Illinois

Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the City of Fairfield, Illinois, as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Fairfield, Illinois's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairfield, Illinois, as of April 30, 2024, and the respective changes in modified cash basis financial position, and where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note C.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Fairfield, Illinois and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter—Basis of Accounting

We draw attention to Note C of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note C, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
 appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
 the City of Fairfield, Illinois's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Fairfield, Illinois's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Fairfield, Illinois's basic financial statements. The accompanying combining and individual nonmajor fund financial statements, and the consolidated year-end financial report are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or

To the Mayor and City Council City of Fairfield, Illinois

to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the consolidated year-end financial report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Matters

Other Information

Management is responsible for the other information included in the annual report. The other information comprises budgetary comparison schedule – modified cash basis, Illinois Municipal Retirement Fund Schedule of Funding Progress and Police Pension Fund and Firemen's Pension Fund Schedule of Funding Progress but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2024, on our consideration of the City of Fairfield, Illinois's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Fairfield, Illinois's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Fairfield, Illinois's internal control over financial reporting and compliance.

December 19, 2024 Evansville, Indiana Certified Public Accountants and Consultants

Kremon CPA Thoup, LLP

CITY OF FAIRFIELD, IL STATEMENT OF NET POSITION – MODIFIED CASH BASIS APRIL 30, 2024

	Primary Government								
		vernmental Activities		siness-Type Activities		Total			
ASSETS									
Cash and cash equivalents	\$	4,341,529	\$	2,218,650	\$	6,560,179			
Restricted cash and cash equivalents		84,189		6,723,653		6,807,842			
Investments		650,863		87,946		738,809			
Inventory		-		18,586		18,586			
Notes receivable, net of allowance of \$0		277,808		-		277,808			
Capital assets, net of accumulated depreciation		6,581,436		24,032,459		30,613,895			
Total assets		11,935,825		33,081,294		45,017,119			
DEFERRED OUTFLOWS OF RESOURCES									
Deferred charges on refunding		-		225,117		225,117			
LIABILITIES AND NET POSITION									
Liabilities:									
Due to fiduciary funds		114,368		-		114,368			
Utility tax payable		-		3,597		3,597			
Unearned revenues		66,324		2,274		68,598			
Due within one year									
Bonds, notes and lease payable		43,313		1,063,802		1,107,115			
Due in more than one year									
Bonds, notes and lease payable		224,061		11,074,802		11,298,863			
Total liabilities		448,066		12,144,475		12,592,541			
NET POSITION									
Net investment in capital assets		6,314,062		11,893,855		18,207,917			
Restricted		3,906,688		6,723,653		10,630,341			
Unrestricted		1,267,009		2,544,428		3,811,437			
Total net position		11,487,759		21,161,936		32,649,695			
Total liabilities and net position	\$	11,935,825	\$	33,306,411	\$	45,242,236			

CITY OF FAIRFIELD, IL STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS FOR THE YEAR ENDED APRIL 30, 2024

	Program Revenues											pense) Revenue ges in Net Positi		
Functions/Programs Expenses		Expenses	Charges Operating for Grants and Services Contributions			Capital Grants and Contributions		Governmental Activities			ary Governmen usiness-Type Activities	ıt	Total	
Primary government:		Lapenses		Services		ti ibutions		tributions		retivities		recevities		101111
Governmental activities:														
General government	\$	1,119,585	\$	126,429	\$	_	\$	_	\$	(993,156)	\$	_	\$	(993,156)
Public safety	*	2,618,756	•	36,333	*	_	*	_	*	(2,582,423)	-	_	-	(2,582,423)
Social services		371,585		84,269		_		_		(287,316)		_		(287,316)
Transportation		1,433,313		2,000		304,953		_		(1,126,360)		_		(1,126,360)
Public works		1,442,754		198,558		-		_		(1,244,196)		_		(1,244,196)
Sanitation		315,110		526,160		_		_		211,050		_		211,050
Culture and recreation		219,802		23,585		19,661		_		(176,556)		_		(176,556)
Total governmental activities		7,520,905		997,334		324,614		-		(6,198,957)		-		(6,198,957)
Business-type activities:														
Electric system		7,070,839		8,707,617		_		_		_		1,636,778		1,636,778
Waterworks and sewer system		4,024,683		3,377,031		_		_		_		(647,652)		(647,652)
Gas system		1,529,352		2,549,373		_		_		_		1,020,021		1,020,021
Total business-type activities		12,624,874		14,634,021				_				2,009,147		2,009,147
Total primary government	\$	20,145,779	\$	15,631,355	\$	324,614	\$	-		(6,198,957)		2,009,147		(4,189,810)
				eral revenues:										
				ixes:										
				Property taxes, l	levied fo	r general purp	oses			2,314,689		-		2,314,689
				Franchise tax						9,390		-		9,390
				tergovernmenta	l revenu	e:								
				Sales tax						1,848,704		-		1,848,704
				ncome tax						799,418		-		799,418
				Replacement tax						66,864		-		66,864
				Γelecommunica						50,706		-		50,706
				Video gaming to	ax					58,800		-		58,800
				Foreign fire tax						17,806		-		17,806
				Pull tab tax						2,014		-		2,014
				terest and inves	tment in	come (expense	e)			127,038		24,059		151,097
				iscellaneous						464,778		18,985		483,763
				n(Loss) from sa	le of ass	ets				(6,750)				(6,750)
				nsfers						2,566,539		(2,566,539)		-
			· ·	Total general re						8,319,996		(2,523,495)		5,796,501
				Change in net	_					2,121,039		(514,348)		1,606,691
				position - begin	_				_	9,366,720	_	21,676,284		31,043,004
			Net	position - endir	ng				\$	11,487,759	\$	21,161,936	\$	32,649,695

CITY OF FAIRFIELD, IL BALANCE SHEET – MODIFIED CASH BASIS GOVERNMENTAL FUNDS APRIL 30, 2024

	General		 TIF #1 Fund	Go	Other evernmental Funds	Total Governmental Funds		
ASSETS			 	<u> </u>			_	
Cash and cash equivalents	\$	1,071,672	\$ 1,001,895	\$	2,206,543	\$	4,280,110	
Restricted cash and cash equivalents		84,189	-		-		84,189	
Investments		22,082	-		628,781		650,863	
Notes receivable, net of allowance of \$0		_	_		277,808		277,808	
Total assets	\$	1,177,943	\$ 1,001,895	\$	3,113,132	\$	5,292,970	
LIABILITIES								
Due to fiduciary funds	\$	114,368	\$ -	\$	-	\$	114,368	
Advanced payments		66,324	-		-		66,324	
Total liabilities		180,692	-		-		180,692	
FUND BALANCES								
Non-spendable		-	-		277,808		277,808	
Restricted		69,469	1,001,895		2,835,324		3,906,688	
Unassigned		927,782	-		-		927,782	
Total fund balances		997,251	1,001,895	-	3,113,132		5,112,278	
Total liabilities and fund balances	\$	1,177,943	\$ 1,001,895	\$	3,113,132	\$	5,292,970	

CITY OF FAIRFIELD, IL RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS – MODIFIED CASH BASIS APRIL 30, 2024

Fund balances - total governmental funds	\$ 5,112,278
Amounts reported for <i>governmental activities</i> in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Capital outlays 22,979,949	
Depreciation (16,398,513)	6,581,436
Long-term liabilities are not due and payable in the current period	
and therefore are not reported in the funds.	(267,374)
Internal service funds are used by management to charge health insurance to individual funds. The assets and liabilities of the internal service fund is	
included in governmental activities in the statement of net position.	61,419
Net position of governmental activities	\$ 11,487,759

CITY OF FAIRFIELD, IL STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – MODIFIED CASH BASIS GOVERNMENTAL FUNDS FOR THE YEAR ENDED APRIL 30, 2024

	General			TIF #1 Fund	Go	Other vernmental Funds	Total Governmental Funds		
REVENUES									
Property taxes	\$	312,615	\$	1,023,364	\$	978,710	\$	2,314,689	
Franchise tax		9,390		-		-		9,390	
Sales tax		1,848,704		-		-		1,848,704	
Income tax		799,418		-		-		799,418	
Replacement tax		62,840		-		4,024		66,864	
Motor fuel taxes		-		-		214,247		214,247	
Telecommunication tax		50,706		-		-		50,706	
Video gaming tax		58,800		-		-		58,800	
Foreign fire tax		17,806		-		-		17,806	
Pull tab tax		2,014		-		-		2,014	
Licenses and permits		17,316		-		-		17,316	
Fees and fines		54,892		-		-		54,892	
Charges for services		914,635		-		23,585		938,220	
Interest and investment income		52,277		9,703		65,058		127,038	
Operating grants		90,706		-		7,202		97,908	
Operating contributions		-		-		12,459		12,459	
Capital grants		-		-		-		-	
Capital contributions		-		-		-		-	
Miscellaneous		464,778		-				464,778	
Total revenues	-	4,756,897		1,033,067		1,305,285		7,095,249	
EXPENDITURES									
Current:									
General government		1,270,704		-		-		1,270,704	
Public safety		2,449,841		-		-		2,449,841	
Social services		353,554		_		_		353,554	
Transportation		1,023,463		-		46,928		1,070,391	
Public works		490,577		874,586		363		1,365,526	
Sanitation		315,110		-		-		315,110	
Culture and recreation		57,903		_		142,289		200,192	
Debt service:						,			
Principal		42,491		_		_		42,491	
Interest		1,991		_		_		1,991	
Capital outlay		636,571		-		-		636,571	
Total expenditures		6,642,205		874,586		189,580		7,706,371	
Excess (deficiency) of revenues									
over (under) expenditures		(1,885,308)		158,481		1,115,705		(611,122)	
OTHER FINANCING SOURCES (USES)									
Transfers in		2 096 242						2,986,343	
		2,986,343		(105.096)		(202 152)			
Transfers out		(21,666)		(195,986)		(202,152)		(419,804)	
Total other financing sources (uses)	-	2,964,677		(195,986)		(202,152)		2,566,539	
Net change in fund balances		1,079,369		(37,505)		913,553		1,955,417	
Fund balances - beginning		(82,118)		1,039,400	_	2,199,579		3,156,861	
Fund balances - ending	\$	997,251	\$	1,001,895	\$	3,113,132	\$	5,112,278	

CITY OF FAIRFIELD, IL RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS FOR THE YEAR ENDED APRIL 30, 2024

Net change in fund balances - total governmental funds		\$	1,955,417
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:		·	, ,
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the			
current period. Capital outlays Proceeds from sale of fixed assets Loss on sale of fixed assets Depreciation	636,571 (13,094) 6,750 (640,775)		(10,548)
Proceeds from debt provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which proceeds exceeded repayments.			
Repayments Certain expenses reported in the other liabilities in the prior year are reported	42,491		42,491
as expenditures in the governmental funds (payments on other liabilities)			156,000
Internal service funds are used by management to charge health insurance to individual funds. The change in net position of certain activities of internal service funds is reported with governmental activities.			(22,321)
Change in net position of governmental activities		\$	2,121,039

CITY OF FAIRFIELD, IL STATEMENT OF NET POSITION – MODIFIED CASH BASIS PROPRIETARY FUNDS APRIL 30, 2024

			Business-Typ Enterpri				Governmental Activities			
		Electric Fund		terworks and ewer Funds	Gas Fund		Totals		Internal Service Fund	
ASSETS										
Current assets:										
Cash and cash equivalents	\$	1,171,606	\$	743,703	\$	267,533	\$	2,182,842	\$	97,227
Restricted cash and cash equivalents		6,541,425		182,228		-		6,723,653		-
Inventory		-		18,586		-		18,586		-
Investments		68,773				19,173		87,946		-
Total current assets		7,781,804		944,517		286,706		9,013,027		97,227
Noncurrent assets:										
Capital assets, net of accumulated depreciation		4,241,971		19,473,333		317,155		24,032,459		_
Total noncurrent assets		4,241,971		19,473,333		317,155		24,032,459		-
Total Assets	\$	12,023,775	\$	20,417,850	\$	603,861	\$	33,045,486	\$	97,227
DEFERRED OUTFLOWS OF RESOURCES										
Deferred charges on refunding	\$	208,046	\$	17,071	\$	-	\$	225,117	\$	-
LIABILITIES AND NET POSITION Liabilities: Current liabilities:										
Utility tax payable	\$	2,063	\$	-	\$	1,534	\$	3,597	\$	-
Other liabilities		-		-		2,274		2,274		-
Bonds and notes payable		485,000		578,802		-		1,063,802		-
Total current liabilities		487,063		578,802		3,808		1,069,673		-
Noncurrent liabilities:										
Bonds and notes payable		6,324,133		4,750,669		_		11,074,802		-
Total noncurrent liabilities		6,324,133		4,750,669		_		11,074,802		
Total liabilities		6,811,196		5,329,471		3,808		12,144,475		-
Net investment in capital assets		4,241,971		14,143,862		317,155		18,702,988		-
Restricted		6,541,425		182,228		-		6,723,653		-
Unassigned		(5,362,771)		779,360		282,898		(4,300,513)		97,227
Total net position	\$	5,420,625	\$	15,105,450	\$	600,053	\$	21,126,128	\$	97,227
Total Liabilities and Net Position	\$	12,231,821	\$	20,434,921	\$	603,861			\$	97,227
Adjustment to reflect the consolidation of internal Total net position of business-type activities	service fund	l activities relat	ed to	enterprise fund	S.		\$	35,808 21,161,936		

CITY OF FAIRFIELD, IL

STATEMENT OF REVENUES, EXPENDITURES, AND **CHANGES IN NET POSITION – MODIFIED CASH BASIS PROPRIETARY FUNDS**

FOR THE YEAR ENDED APRIL 30, 2024

8,707,617 - 3,640 8,711,257 38,638 1,634,195 4,590,933 5,849 3,780 533,479	\$ 3,377,031	Gas Fund \$ 2,492,995 - - 7,932 2,500,927 468,897 14,605 892,311 9,889 - 35,524 29,581 21,887 54,562	Totals \$ 14,577,643	Service Fund
3,640 8,711,257 38,638 1,634,195 4,590,933 5,849 - - 3,780 533,479	7,413 3,384,444 1,364,186 44,857 68,131 371,099 132,795 168,442 549,620 61,547	7,932 2,500,927 468,897 14,605 892,311 9,889 - 35,524 29,581 21,887	18,985 14,596,628 1,871,721 1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	955,513 106,950
3,640 8,711,257 38,638 1,634,195 4,590,933 5,849 - - 3,780 533,479	7,413 3,384,444 1,364,186 44,857 68,131 371,099 132,795 168,442 549,620 61,547	7,932 2,500,927 468,897 14,605 892,311 9,889 - 35,524 29,581 21,887	18,985 14,596,628 1,871,721 1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	955,513 106,950
38,638 1,634,195 4,590,933 5,849 - - 3,780 533,479	3,384,444 1,364,186 44,857 68,131 371,099 132,795 168,442 549,620 61,547	2,500,927 468,897 14,605 892,311 9,889 - 35,524 29,581 21,887	1,871,721 1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	106,950 - - - 1,062,463
38,638 1,634,195 4,590,933 5,849 - - 3,780 533,479	3,384,444 1,364,186 44,857 68,131 371,099 132,795 168,442 549,620 61,547	2,500,927 468,897 14,605 892,311 9,889 - 35,524 29,581 21,887	1,871,721 1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	1,062,463
38,638 1,634,195 4,590,933 5,849 - - 3,780 533,479	3,384,444 1,364,186 44,857 68,131 371,099 132,795 168,442 549,620 61,547	2,500,927 468,897 14,605 892,311 9,889 - 35,524 29,581 21,887	1,871,721 1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	- - - - -
38,638 1,634,195 4,590,933 5,849 - - 3,780 533,479	3,384,444 1,364,186 44,857 68,131 371,099 132,795 168,442 549,620 61,547	2,500,927 468,897 14,605 892,311 9,889 - 35,524 29,581 21,887	1,871,721 1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	- - - - -
38,638 1,634,195 4,590,933 5,849 - - - 3,780 533,479	1,364,186 44,857 68,131 371,099 132,795 168,442 549,620 61,547	468,897 14,605 892,311 9,889 - 35,524 29,581 21,887	1,871,721 1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	- - - - -
1,634,195 4,590,933 5,849 - - 3,780 533,479	44,857 68,131 371,099 132,795 168,442 549,620 61,547	14,605 892,311 9,889 - 35,524 29,581 21,887	1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	- - - - - 1,099,169
1,634,195 4,590,933 5,849 - - 3,780 533,479	44,857 68,131 371,099 132,795 168,442 549,620 61,547	14,605 892,311 9,889 - 35,524 29,581 21,887	1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	- - - - - 1,099,169
1,634,195 4,590,933 5,849 - - 3,780 533,479	44,857 68,131 371,099 132,795 168,442 549,620 61,547	14,605 892,311 9,889 - 35,524 29,581 21,887	1,693,657 5,551,375 386,837 132,795 203,966 579,201 87,214	1,099,169
4,590,933 5,849 - - - 3,780 533,479	68,131 371,099 132,795 168,442 549,620 61,547	892,311 9,889 - 35,524 29,581 21,887	5,551,375 386,837 132,795 203,966 579,201 87,214	- - - 1,099,169
5,849 - - - 3,780 533,479	371,099 132,795 168,442 549,620 61,547	9,889 - 35,524 29,581 21,887	386,837 132,795 203,966 579,201 87,214	- - 1,099,169 -
3,780 533,479	132,795 168,442 549,620 61,547	35,524 29,581 21,887	132,795 203,966 579,201 87,214	- - 1,099,169 -
533,479	168,442 549,620 61,547	29,581 21,887	203,966 579,201 87,214	- 1,099,169 -
533,479	549,620 61,547	29,581 21,887	579,201 87,214	1,099,169 -
533,479	,		87,214	1,099,169
	,		,	, , , , , , , , , , , , , , , , , , ,
1000		34,302	1,735,428	
1,925	10,784	75	12,784	-
6,808,799	3,918,848	1,527,331	12,254,978	1,099,169
1,902,458	(534,404)	973,596	2,341,650	(36,706)
18.638	3.048	2.373	24.059	1,374
,		-,-,-	· · · · · · · · · · · · · · · · · · ·	-
-	-	_	-	_
710,268	544,745	_	1,255,013	_
	-	(1.241.298)		_
(/ / /	449,623			1,374
(151,225)	(84,781)	(265,329)	(501,335)	(35,332)
5,571,850	15,190,231	865,382		132,559
5,420,625	\$ 15,105,450	\$ 600,053		\$ 97,227
	18,638 (258,713) - 710,268 (2,523,876) (2,053,683) (151,225) 5,571,850 5,420,625	18,638 3,048 (258,713) (98,170)	18,638 3,048 2,373 (258,713) (98,170) 710,268 544,745 - (2,523,876) - (1,241,298) (2,053,683) 449,623 (1,238,925) (151,225) (84,781) (265,329) 5,571,850 15,190,231 865,382 5,420,625 \$ 15,105,450 \$ 600,053 ice fund activities related to	18,638 3,048 2,373 24,059 (258,713) (98,170) - (356,883) 710,268 544,745 - 1,255,013 (2,523,876) - (1,241,298) (3,765,174) (2,053,683) 449,623 (1,238,925) (2,842,985) (151,225) (84,781) (265,329) (501,335) 5,571,850 15,190,231 865,382 5,420,625 \$ 15,105,450 \$ 600,053 ice fund activities related to (13,013)

CITY OF FAIRFIELD, IL STATEMENT OF CASH FLOWS – MODIFIED CASH BASIS PROPRIETARY FUNDS FOR THE YEAR ENDED APRIL 30, 2024

		Governmental Activities							
		Electric Fund	'	Waterworks and Sewer Funds	Gas Fund		Totals	Inte	rnal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES		ruliu		Sewer Fullus	 runu		Totals		runu
Receipts from customers	\$	8,711,257	\$	3,384,444	\$ 2,500,467	\$	14,596,168	\$	-
Receipts from interfund services provided		- (5.04.5.04.0)		- (4.400.055)	- (4.004.05.5)		-		1,062,463
Payments to suppliers		(6,217,318)		(1,420,865)	(1,004,265)		(8,642,448)		(1,000,160)
Payments for claims Payments to employees		(38,638)		(1,364,186)	(468,897)		(1,871,721)		(1,099,169)
Net cash provided by (used in) operating activities		2,455,301		599,393	 1,027,305		4,081,999		(36,706)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES									
Transfers from other funds		710,268		544,745	-		1,255,013		-
Transfers to other funds		(2,523,876)		-	(1,241,298)		(3,765,174)		-
Net cash provided by (used in)					 				
non-capital financing activities		(1,813,608)		544,745	 (1,241,298)		(2,510,161)		-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES									
Purchases of capital assets		(1,572,539)		(788,665)	(9,841)		(2,371,045)		-
Proceeds from capital debt		544,000		-	-		544,000		
Principal paid on capital debt		(519,867)		(572,186)	-		(1,092,053)		-
Interest paid on capital debt		(258,713)		(98,170)	 		(356,883)		
Net cash provided by (used in) capital and related		(1.807.110)		(1.450.001)	(0.941)		(2.275.001)		
financing activities		(1,807,119)		(1,459,021)	 (9,841)		(3,275,981)		<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES									
Redemption of investments		14,633		-	38,747		53,380		-
Interest		18,638		3,048	 2,373	_	24,059		1,374
Net cash provided by investing activities Net increase (decrease) in cash and cash equivalents		(1,132,155)		(311,835)	 41,120 (182,714)		77,439 (1,626,704)		(35,332)
ivet increase (decrease) in cash and cash equivalents		(1,132,133)		(311,633)	(102,/14)		(1,020,704)		(33,332)
Balances - beginning of year		8,845,186		1,237,767	 450,247		10,533,200		132,560
Balances - end of year	\$	7,713,031	\$	925,932	\$ 267,533	\$	8,906,496	\$	97,228
Reconciliation of operating income (loss) to net cash provided by operating activities:									
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by operating activities:	\$	1,902,458	\$	(534,404)	\$ 973,596	\$	2,341,650	\$	(36,706)
Depreciation expense		533,479		1,147,387	54,562		1,735,428		-
Change in current assets and current liabilities:		,		-,,,-	,		-,,,,,		
Advanced payments		-		-	(460)		(460)		-
Utility tax payable		159		-	(393)		(234)		-
Deferred charges on refunding		19,205		4,996	-		24,201		-
Other receipts (payments)				(18,586)	_		(18,586)		
Net cash provided by operating activities	\$	2,455,301	\$	599,393	\$ 1,027,305	\$	4,081,999	\$	(36,706)
Cash and cash equivalents per Statement of Net Position - Modifi	ed Cash	Basis:							
Cash and equivalents	\$	1,171,606	\$	743,703	\$ 267,533	\$	2,182,842	\$	97,227
Restricted cash and cash equivalents		6,541,425		182,228	 		6,723,653		-
	\$	7,713,031	\$	925,931	\$ 267,533	\$	8,906,495	\$	97,227

CITY OF FAIRFIELD, IL STATEMENT OF NET POSITION – MODIFIED CASH BASIS FIDUCIARY FUNDS APRIL 30, 2024

	Pension rust Funds	Agency Funds	Total		
ASSETS					
Cash and cash equivalents	\$ 163,253	\$ 26,158	\$	189,411	
Investments	6,167,781	116,218		6,283,999	
Due from other funds	114,368	-		114,368	
Other assets	22,234	-		22,234	
Total assets	\$ 6,467,636	\$ 142,376	\$	6,610,012	
LIABILITIES AND NET POSITION					
Liabilities:					
Due to others	\$ -	\$ 142,376	\$	142,376	
Total liabilities	-	142,376		142,376	
Net position:					
Held in trust for pension benefits	6,467,636	-		6,467,636	
Total net position	6,467,636	-		6,467,636	
Total liabilities and net position	\$ 6,467,636	\$ 142,376	\$	6,610,012	

CITY OF FAIRFIELD, IL STATEMENT OF CHANGES IN NET POSITION – MODIFIED CASH BASIS FIDUCIARY FUNDS FOR THE YEAR ENDED APRIL 30, 2024

	Pension Trust Funds		
ADDITIONS			
Contributions:			
Employer	\$	775,663	
Plan members		92,111	
Total contributions		867,774	
Investment earnings:			
Interest		39,059	
Dividends		10,227	
Realized gain on sale of investments		0	
Change in fair market value of investments		533,448	
Net investment earnings		582,734	
Total additions		1,450,508	
DEDUCTIONS			
Benefits		591,675	
Administrative expenses		15,339	
Total deductions		607,014	
Change in net position		843,494	
Net position - beginning		5,624,142	
Net position - end of year	\$	6,467,636	

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and presentation of the basic financial statements of the City of Fairfield, Illinois (City) have been prepared in conformity with the modified cash basis of accounting, which is a basis of accounting other than generally accepted accounting principles, as applicable to governments. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant accounting policies.

A. Financial Reporting Entity

The City operates under the Illinois Municipal Code, Chapter 65 of the Illinois Compiled Statutes. The City is governed by an elected mayor and an eight member council, which are elected by the voters of the City for four year terms. It provides the following services as authorized by statute: public safety and health; maintenance of highways and streets; culture and recreation; sanitation services; public works; social services; water distribution; waste water treatment; electric and gas distribution; and general administration.

In evaluating the City as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the City may be financially accountable and, as such, should be included within the City's financial statements. The City (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and 1) it is able to impose its will on the organization or 2) there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City.

Based on the criteria stated above, the City has evaluated its potential component units and determined that the Fairfield Public Library and the Fairfield Area Development Commission are to be presented as blended component units. Blended component units are in substance part of the City's operation and are reported with similar funds of the City. Separate financial statements for component units are not issued.

B. Basis of Presentation

The City's basic financial statements consist of government-wide statements including the statement of net position and statement of activities and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements

The government-wide focus is on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The statement of net position and statement of activities display information about the City as a whole. These statements include financial activities of the primary government; fiduciary activities have been excluded. The effect of interfund activity has been removed from these statements. The government-wide statement of activities reflects both expenses and net cost of each function of the City's governmental activities.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basis of Presentation (Concluded)

Government-wide Financial Statements (Concluded)

Program revenues include charges paid by a recipient for the goods or services offered by the program, grants and contributions that are restricted to meeting operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program revenues, such as property taxes, are presented as general revenues of the City. The comparison of direct expenses with program revenues identifies the extent to which each city function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

The financial transactions of the City are recorded in individual funds. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Fund financial statements are provided for governmental, proprietary, and fiduciary funds. The emphasis of fund financial statements is on major governmental and proprietary funds; therefore each is displayed in a separate column. All remaining governmental and proprietary funds are aggregated and presented as nonmajor funds.

Governmental funds are used to account for all or most of a City's general activities, including the collection and disbursement of earmarked monies (special revenue funds).

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Operating revenues in the proprietary funds are those that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating.

Internal service funds are used to account for those operations which provide benefits to other funds, departments, or agencies of the primary government and its component units. The City's internal service fund accounts for a self-funded health insurance program which operates on a cost-reimbursement basis. Although the City's internal service fund is reported as a proprietary fund in the fund financial statements, it is incorporated into governmental activities in the government-wide financial statements.

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments. As such, fiduciary funds are not reported in the City-wide statements. The City's fiduciary funds include the Police and Firemen Pension Funds, as well as the Meter Deposits and Recreation Funds, which are presented as agency funds.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus

The government-wide statements report using the economic resources measurement focus. Proprietary and fiduciary fund financial statements also report using this same focus.

Governmental fund financial statements report using the current financial resources measurement focus. Since the governmental fund financial statements are presented on a different measurement focus than the government-wide statements (due mainly to inclusion of capital assets and long-term debt activity in the government-wide presentation), a reconciliation is presented, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

Basis of Accounting

Basis of accounting refers to when revenues received and expenditures disbursed are recognized in the accounts and how they are reported on the financial statements. The City maintains its accounting records for all funds on the modified cash basis of accounting. Accordingly, revenues are recognized and recorded in the accounts when cash is received. In the same manner, expenditures are recognized and recorded upon the disbursement of cash. Assets of a fund are only recorded when a right to receive cash exists which arises from a previous cash transaction. The investments are valued at fair value, which is a departure from the modified cash basis of accounting. Liabilities of a fund, similarly, result from previous cash transactions.

Modified cash basis financial statements omit recognition of receivables and payables and other accrued and deferred items that do not arise from previous cash transactions.

Proceeds from long-term debt borrowings are included as other financing sources on the fund financial statements on the date received.

Operating revenue reported in proprietary fund financial statements includes revenue and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

The City reports the following major enterprise funds:

The Electric Fund is used to account for revenues and expenses associated with providing electric services to the City.

The Waterworks and Sewer Funds are used to account for the revenues and expenses associated with providing water and sewer services to the City.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus (Concluded)

The Gas Fund is used to account for revenues and expenses associated with providing gas services to the City.

D. Budgets

The City adopts its budget in accordance with the modified cash basis of accounting. Annual appropriated budgets are adopted for all funds. All annual appropriations lapse at fiscal year-end.

E. Deposits and Investments

The City's investments include broker-held money market accounts, certificates of deposit, variable annuity contracts, equities, mortgage-backed securities, corporate bonds, municipal securities, and mutual funds. These investments are held by the City's General, Electric, Gas, Waterworks and Sewer, Meter, Library, Police Pension and Firemen's Pension Funds and, with the exception of the broker-held money market accounts and certificates of deposit, are recorded at fair value. The money market and certificates of deposits are recorded at cost, which approximates market value. The gains or losses on the sale of these investments are recognized upon realization. Market adjustments for these investments are recorded in the investment earnings in the current period. The fair value adjustments are based on quoted market prices at April 30, 2024 in actively traded markets.

F. Due To and Due from Other Funds

Inter-fund receivables and payables arise from inter-fund transactions and are recorded by all funds affected in the period in which transactions are executed. Inter-fund receivable and payables are eliminated on the government-wide statements, when related to the Primary Government. Certain instances may arise where an inter-fund receivable or payable exists between the governmental and business-type entities. These amounts are not eliminated on the government-wide statements, but are presented as internal balances.

G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, right of ways, and bridges), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as individual assets with an initial, individual cost of more than \$5,000 and an estimated useful life of two years or more. Such assets are recorded at historical costs if purchased or constructed, except for property, plant, and equipment acquired for which historical cost was not available, and are valued based on estimated historical cost at that date.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Capital Assets (Concluded)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets life are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the asset constructed. Capital assets are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	Years
Building	40 - 50
Electric System	25 - 30
Water and Sewer System	33 - 40
Gas System	33
Machinery and Equipment	5 - 20
Vehicles	5 - 10
Infrastructure	20 - 50

H. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused sick leave benefits up to a maximum determined by bargaining unit agreements. Unused sick leave is not paid on termination. All vacation for employees covered by bargaining unit agreements is to be used in the current period, other employees are permitted to carry over one week's vacation.

I. Bonds and Related Premiums, Discounts, and Issuance Costs

In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when bonds are issued.

In governmental fund financial statements, bond premiums and discounts, as well as debt issuance costs, are recognized in the current period. The face amount of the debt is reported as other financing sources. Premiums and discounts received on debt issuance are also reported as other financing sources/(uses). Issuance costs, whether or not withheld from the actual debt proceeds, are reported as debt service expenditures.

J. Deferred Outflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to future periods and thus, will not be recognized as an outflow of resources (expenditure) until then.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. <u>Deferred Outflows of Resources (Concluded)</u>

The City has deferred charges on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

K. Fund Balance/Net Position

Government-wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- b. Restricted net position Consists of net position with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that does not meet the definition of "restricted" or "net investment in capital assets".

Fund Financial Statements

Fund balance is the difference between assets and liabilities in a governmental fund. The City reports a governmental fund's fund balance into the following classifications:

Non-spendable includes fund balance amounts that cannot be spent either because they are not in spendable form or because of legal or contractual requirements. Examples are inventories, notes receivable, and funds held in trust. Only the Economic Development fund carries a non-spendable balance.

Restricted includes amounts that can be spent only for specific purposes because of the City Charter, City Code, state or federal laws, or externally imposed conditions by grantors, creditors, or donors. The General, TIF #1, Motor Fuel Tax, Economic Development, Library and Business District funds carry a restricted balance.

Committed includes amounts that can be used only for specific purposes determined by a formal action by City Council ordinance or resolution. The City Council is the highest level of decision-making authority for the City. No funds carried a committed balance in fiscal year 2024.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. Fund Balance/Net Position (Concluded)

Assigned includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the City's adopted policy, only City Council may assign amounts for specific purposes. No funds carried an assigned balance in fiscal year 2024.

Unassigned includes all amounts not included in other spendable classifications. The General fund carries an unassigned balance.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. When an expenditure for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed.

Proprietary fund equity is classified in the same categories and manner as the government-wide statements.

L. Property Taxes

The City's property tax is levied each calendar year on all taxable real property located in the City. The City must file its tax levy by the last Tuesday of December each year. Property taxes attach as an enforceable lien on property as of January 1. Taxes are generally payable in two installments between the months of October and December. Property taxes are billed and collected by the Wayne County Treasurer, who then remits property taxes collected to the City. The current financial statements reflect property taxes that were levied in December 2022 and collected between November 2023 and March 2024 in revenues.

M. Related Party Transactions

There were no material related party transactions with the City officials or employees during the year ended April 30, 2024.

N. Use of Estimates

The preparation of the basic financial statements in conformity with the modified cash basis of accounting requires City's management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and/or amounts of reported revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONCLUDED)

O. Cash and Cash Equivalents

For purposes of the statement of cash flows, the City considers all checking, savings, and money market accounts, which are highly liquid investments to be cash.

P. Date of Management's Review

Management has evaluated subsequent events through December 19, 2024, the date which the financial statements were available to be issued.

NOTE 2: CASH AND INVESTMENTS

The City's cash deposits consist of checking, savings accounts, money market accounts, and non-negotiable certificate of deposits, which are recorded as investment. These deposits are stated at cost, which approximates market. The City is authorized by state statute to invest in obligations of the U.S. Treasury, agencies, instrumentalities, commercial paper noted within the three highest classifications by at least two standard rating services, obligations of state and their political subdivisions, savings accounts, credit union shares, and Illinois Public Treasurer's Investment Pool or such other officially recognized Illinois funds.

Cash Deposits

At April 30, 2024 the carrying amount of the City's government-wide, fiduciary, and internal service cash deposits were \$13,270,794, \$189,411 and \$97,227, respectively. The City's government-wide, fiduciary, and internal service bank balances as of April 30, 2024 were \$12,497,606, \$200,927 and \$107,216, respectively. Of the total bank balances as of April 30, 2024, \$1,550,057 was secured by federal depository insurance and \$11,255,692 was collateralized by securities pledged by the City of Fairfield's financial institutions in the name of the City. This includes petty cash and cash on hand amounts of \$4,322.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires funds in excess of FDIC limits to be secured by some form of collateral with the financial institution. As of April 30, 2024, \$11,255,692 of the City's bank balance of \$12,805,749 was exposed to custodial credit risk as follows:

Uninsured and collateral held by pledging bank's trust department not in the City's name

\$ <u>11,255,692</u>

NOTE 2: CASH AND INVESTMENTS (CONTINUED)

Investments and Investment Custodial Credit Risk

The City invests excess cash into brokered certificates of deposits, non-negotiable certificates of deposit, variable annuity contracts, government-secured bonds, mortgage-backed securities, corporate bonds, municipal securities, and mutual funds. The City records its investments at fair value using unadjusted quoted prices in active markets for identical assets and liabilities.

At April 30, 2024, the carrying amount and financial institution balance of the City's government-wide and fiduciary investments were \$738,809 and \$6,283,999, respectively. The carrying amount is as follows:

Investment Type	I	Fair Value
Brokered certificates of deposit	\$	24,060
Non-negotiable certificates of deposit		616,790
Variable annuity contracts		1,481,844
Broker-held money market		21,303
Mutual funds		149,915
Mortgage-backed securities		377
Corporate bonds		64,250
Municipal securities		4,664,269
	\$	7,022,808

At April 30, 2024, investments include \$4,664,629 of pooled investments that are managed by the State of Illinois.

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the city will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have an investment policy for investment custodial credit risk. As of April 30, 2024, the City's investments were exposed to custodial credit risk as follows:

Investment securities held by counterparty \$6,461,312

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of investments will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The City has a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing rates. The City utilizes third-party investment advisors to manage its exposure to fair value losses.

NOTE 2: CASH AND INVESTMENTS (CONCLUDED)

Investments and Investment Custodial Credit Risk (Concluded)

Investments as of April 30, 2024 are summarized below:

		Weighted Average
Investment Type	Fair Value	Maturity in Years
Brokered certificates of deposit	\$ 24,060	1.41
Non-negotiable certificates of deposit	616,790	0.90
Variable annuity contracts	1,481,844	17.60
Broker-held money market	21,303	N/A
Mutual funds	149,915	N/A
Mortgage-backed securities	377	7.05
Corporate bonds	64,250	6.08
Municipal securities	4,664,269	N/A
	\$ 7,022,808	

Credit Risk of Debt Securities

Generally, credit risk is the risk that an issuer of a debt type investment will not fulfill its obligations to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. Government securities or obligations explicitly guaranteed by the U.S. Government are not considered to have credit risk exposure. State law limits investments in corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. Other investments are invested as permitted by the Illinois Pension Code of the Illinois Compiled Status. Foreign currency risk, the risk that changes in exchange rates will adversely affect the fair value of an investment, is expected to be minor based on investment allocations. At April 30, 2024, the City did not maintain any investments below the required investment grades.

NOTE 3: COMMON BANK ACCOUNT

The City pools the cash balances from certain funds not required to be maintained in separate accounts. Separate bank accounts are not maintained for all of the City's funds. The City maintains accounting records to show the portion of the common bank account balance attributable to each participating fund.

Occasionally, certain funds participating in the common bank account may incur an overdraft (deficit) in the account. The overdraft results from expenditures which have been approved by the City. If this occurs, the overdraft constitutes an unauthorized inter-fund loan since the Council did not authorize it by a resolution. Each April, the City passes a resolution to accept overdrafts that occurred during the year.

NOTE 4: LOANS RECEIVABLE

In order to stimulate industrial and economic growth, The City has issued loans to local businesses and residents for capital improvements and construction. The following is an analysis of the loans outstanding, net of reserve for bad debt at April 30, 2024:

Economic Development Loans

Interest rates varying from 2% to 3%, with maturities in 10 years, with equal principal and interest payments, 12 loans.

\$ 277,808

Activity on the above loans was as follows:

	E	conomic
	De	velopment
Loans receivable - May 1, 2022	\$	285,639
New loans added		45,000
Principal payments		(52,831)
Loans receivable - April 30, 2023	\$	277,808

The five year maturity summary of the above loans is as follows:

Year Ended			
April 30,	Principal	Interest	Total
2025	\$ 50,551	\$ 9,334	\$ 59,885
2026	48,823	7,755	56,577
2027	45,874	6,344	52,218
2028	34,254	4,932	39,186
2029- 2034	98,307	6,796	105,102
Total	\$ 277,808	\$ 35,161	\$ 312,969

NOTE 5: CHANGES IN CAPITAL ASSETS

The following is a summary of changes in capital assets:

Governmental Activities

Governmental Activities	1	D 1							г	. 1
C1 C		Balance		11121	ъ	.1.4:	т	···· ·· · · · · · · · · · · · · · · ·		Balance
General Government	Ma	y 01, 2023	A	dditions		eletions		ransfers	Apri	1 30, 2024
Assets not depreciated:	¢.	502 (55	¢.	26.004	¢.		¢.		¢.	(10.540
Land	\$	582,655	\$	36,894	\$	-	\$	-	\$	619,549
Construction in Progress		5,000		267,033		-		-		272,033
Assets depreciated:				• • • • • • • •						
Infrastructure		4,009,584		208,011		-		-		4,217,595
Buildings		3,208,648		-		-		(703,002)		2,505,646
Equipment		3,886,386		124,633		(32,388)		(482,615)		3,496,016
Total Capital Assets	2	21,692,273		636,571		(32,388)	(1,185,617)	2	1,110,839
Less: Accumulated Depreciation	(1	5,734,534)		(605,089)		25,637		804,027	(1:	5,509,959)
Capital Assets, net	\$	5,957,739	\$	31,482	\$	(6,751)	\$	(381,590)	\$:	5,600,880
Motor Fuel Tax	Ma	y 01, 2023	A	Additions	I	Deletions	7	Transfers	Apı	ril 30, 2024
Assets not depreciated:										
Land	\$	-	\$	-	\$	-	\$	-	\$	-
Assets depreciated:										
Infrastructure		683,493		-		-		-		683,493
Buildings		-		-		-		-		-
Equipment		-		-		-		-		-
Total Capital Assets	-	683,493		-		-		-		683,493
Less: Accumulated Depreciation		(48,841)		(17,087)		-		_		(65,928)
Capital Assets, net	\$	634,652	\$	(17,087)	\$	-	\$	-	\$	617,565
Library	Ma	y 01, 2023	A	Additions	I	Deletions	,	Transfers	Ap	ril 30, 2024
Assets not depreciated:										
Land	\$	-	\$	-	\$	-	\$	-	\$	-
Assets depreciated:										
Infrastructure		-		-		-		-		-
Buildings		-		-		-		703,002		703,002
Equipment		-		-		-		482,615		482,615
Total Capital Assets		-		-		-		1,185,617		1,185,617
Less: Accumulated Depreciation		-		(18,599)		-		(804,027)		(822,626)
Capital Assets, net	\$		\$	(18,599)	\$	-	\$	381,590	\$	362,991

NOTE 5: CHANGES IN CAPITAL ASSETS (CONTINUED)

		Balance								Balance
Electric System	Ma	ay 01, 2023	A	dditions	De	letions	T	ransfers	Ap	ril 30, 2024
Assets not depreciated:										
Land	\$	546,007	\$	-	\$	-	\$	-	\$	546,007
Assets depreciated:										
Electric System		7,348,825	1	,572,539		-		-		8,921,364
Equipment		24,785		-		-		-		24,785
Total Capital Assets		7,919,617	1	,572,539		-		-		9,492,156
Less: Accumulated Depreciation		(4,716,706)		(533,479)		-		-		(5,250,185)
Capital Assets, net	\$	3,202,911	\$ 1	,039,060	\$	-	\$	-	\$	4,241,971
		Balance								Balance
Waterworks and Sewer System	Ma	ay 01, 2023	A	dditions	De	letions	T	ransfers	Ap	ril 30, 2024
Assets not depreciated:										
Land	\$	352,472	\$	-	\$	-	\$	-	\$	352,472
Construction in Progress		1,020,728		-		-	(1,020,728)		-
Assets depreciated:										
System		38,532,713		788,665		-		1,020,728	4	40,342,106
Equipment		1,173,164		-		-		-		1,173,164
Total Capital Assets	4	41,079,077		788,665		-		-	- 4	41,867,742
Less: Accumulated Depreciation	(21,247,022)	(1	,147,387)		-		-	(.	22,394,409)
Capital Assets, net	\$	19,832,055	\$	(358,722)	\$	-	\$	-	\$	19,473,333
		Balance								Balance
Gas System	Ma	ıy 01, 2023	A	dditions	De	letions	Ti	ransfers	Ap!	ril 30, 2024
Assets not depreciated:				-						
Land	\$	1,000	\$	-	\$	-	\$	-	\$	1,000
Assets depreciated:										
Gas System		1,780,810		9,841		-		-		1,790,651
Equipment		67,179		-		-		-		67,179
Total Capital Assets	-	1,848,989		9,841		-		-		1,858,830
Less: Accumulated Depreciation		(1,487,113)		(54,562)		-		-		(1,541,675)
Capital Assets, net	\$	361,876	\$	(44,721)	\$		\$	-	\$	317,155

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities		Business-Type Activities	
General Government	\$ 13,538	Electric Fund	\$ 533,479
Public Safety	156,775	Waterworks/Sewer Fund	1,147,387
Social Services	17,020	Gas Fund	 54,562
Transportation	341,538	Total	\$ 1,735,428
Public Works	76,218		
Culture and Recreation	18,599		
Motor Fuel Tax	 17,087		
Total	\$ 640,775		

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NOTE 6: RESTRICTED ASSETS – BUSINESS-TYPE ACTIVITIES

Governmental Activities

At April 30, 2024, the City maintained restricted cash and investments for the following purposes:

	General			
	Fund	Total		
Restricted for purpose	\$ 84,189	\$ 84,189		

Business-Type Activities

At April 30, 2024, the City maintained restricted cash and investments for the following purposes:

	Electric	Waterworks		
	Fund	and Sewer Fund		Total
Restricted for debt services	\$ 6,541,425	\$	182,228	\$ 6,723,653

NOTE 7: UNEARNED REVENUE

The City allows for advance payments of utility services by residents. The City maintains these advanced payments as unapplied cash in the General Fund until they are earned by one of the proprietary funds. The balance of the account was \$66,324 as of April 30, 2024.

NOTE 8: FUND EQUITY

The City's non-spendable fund balance consisted of notes receivable from its Economic Development fund totaling \$277,808 at April 30, 2024.

NOTE 8: FUND EQUITY (CONCLUDED)

During the fiscal year ended April 30, 2024, the City had the following Governmental Fund Restricted fund balances:

a. Restricted

Fund	Amount			
General Fund:		_		
Foreign Fire	\$	10,754		
DARE		-		
Police Drug		58,715		
Total General Fund		69,469		
TIF #1		1,001,895		
NonMajor Governmental Funds:				
Motor Fuel Tax		961,188		
Economic Development		187,034		
Police Dept. ADA Grant		-		
Library		685,722		
Business District		1,001,380		
Total NonMajor Governmental Funds		2,835,324		
Total Restricted Funds	\$	3,906,688		

NOTE 9: PENSION PLANS

Illinois Municipal Retirement Fund

Plan Description

The City's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The City's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Annual Comprehensive Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

NOTE 9: PENSION PLANS (CONTINUED)

Illinois Municipal Retirement Fund(Continued)

Benefits Provided

IMRF has three benefit plans. The City only participates under the Regular Plan (RP) which has two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Employees Covered by Benefit Terms

As of December 31, 2023, the following employees were covered by the benefit terms:

Retirees and Beneficiaries Currently Receiving Benefits	82
Inactive Plan Members Entitled to But Not Yet Receiving	
Benefits	5
Active Plan Members	46
	133

Contributions

As set by statute, the City's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees.

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NOTE 9: PENSION PLANS (CONTINUED)

Illinois Municipal Retirement Fund(Continued)

Contributions (Concluded)

The City's annual contribution rate for calendar year 2023 and 2022 were 6.00% and 10.15%, respectively. For the fiscal year ended April 30, 2024, the City contributed \$177,300 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Police Pension Plan

Plan Description

Police sworn personnel are covered by the Police Pension Plan, which is a defined benefit single-employer pension plan. Although this is a single-employer plan, the defined benefits and employee and employer contributions levels are governed by Illinois State Statutes (Chapter 40 1/2 Article 3) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund. For fiscal year ending April 30, 2024, the employer and employee contributions made were \$471,066 and \$65,996, respectively. The City's payroll for employees covered by the Police Pension Plan for the year ended April 30, 2024 was \$634,276.

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least 8 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. Employees disabled in the performance of an act of duty are entitled to a pension equal to the greatest of 65% of the salary attached to their rank held at the date of suspension of duty or retirement pension that the employee would be eligible to receive if he or she retired. If the disability occurs while not in performance of an act of duty, the employee is entitled to a pension of 50% of the salary attached to their rank at the date of suspension of duty or retirement. Subject to certain requirements, surviving spouse may receive up to 100% of the monthly retirement pensions to which the employee was entitled.

The monthly pension of a police officer who retires after January 1, 1986, shall be increased, upon either the first of the month following the first anniversary of the date of retirement if the officer is 55 years of age or over, or upon the first day of the month following attainment of age 55 if it occurs after the first anniversary of retirement, by 1/12 of 3% of the originally granted pension for each full month that has elapsed since the pension began, and by an additional 3% of the originally granted pension in January of each year thereafter.

NOTE 9: PENSION PLANS (CONTINUED)

Police Pension Plan(Concluded)

Plan Description

Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest.

Firemen's Pension Plan

Plan Description

Fire sworn personnel are covered by the Firemen's Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits as well as the employee and employer contributions levels are mandated by Illinois State Statutes (Chapter 40 1/2 - Pensions - Article 4) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund. For fiscal year ending April 30, 2024, the employer and employee contributions made were \$218,646 and \$26,115, respectively. The City's payroll for employees covered by the Firemen's Pension Plan for the year ended April 30, 2024 was \$276,205.

The Firemen's Pension Plan provides retirement benefits as well as death and disability benefits. Employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive a monthly retirement benefit of one-half of the monthly salary attached to the rank held in the fire service at the date of retirement. The monthly pension shall be increased by 1/12 of 2.5% of such monthly salary for each additional month over 20 years of service through 30 years of service, to a maximum of 75% of such monthly salary. Employees with at least 10 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. Employees disabled in the performance of an act of duty are entitled to a pension equal to the greatest of 65% of the salary attached to their rank held at the date of suspension of duty or retirement pension that the employee would be eligible to receive if he or she retired. If the disability occurs while not in performance of an act of duty, the employee is entitled to a pension of 50% of the salary attached to their rank at the date of suspension of duty or retirement. Subject to certain requirements, surviving spouse may receive up to 100% of the monthly retirement pensions to which the employee was entitled.

The monthly pension of a firefighter who retires after January 1, 1986, shall, upon either the first of the month following the first anniversary of the date of retirement if 55 years of age or over, or upon the first day of the month following attainment of age 55 if it occurs after the first anniversary of retirement, be increased by 1/12 of 3% of the originally granted monthly pension for each full month that has elapsed since the pension began, and by an additional 3% in each January.

Covered employees are required to contribute 9.455% of their salary to the Firemen's Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without interest.

NOTE 9: PENSION PLANS (CONCLUDED)

Social Security

Employees not qualifying for coverage under the Illinois Municipal Retirement Fund (IMRF) are considered "non-participating employees". These employees and those qualifying for coverage under the IMRF are covered under Social Security. The City paid the total required contribution for the current fiscal year.

Aggregate Disclosure of Pension Expense/Expenditure

The City contributed \$1,108,082 in aggregate for IMRF, Police, Fire and Social Security for the year ended April 30, 2023.

NOTE 10: POST-EMPLOYMENT HEALTH CARE BENEFITS

Cobra Benefits

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City provides healthcare benefits to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium and, if applicable, a 2% administration fee, is paid in full by the insured each month. This program is offered for a duration of 18 months after termination date and is subject to extension. There is no associated cost to the City under this Program.

Other Postemployment Healthcare Benefits

The City provides a single-employer defined-benefit postemployment healthcare plan to retirees who participate in the IMRF retirement plan. This plan extends the same health benefits to annuitants as to active employees in the IMRF plan. The Governmental Accounting Standards Board (GASB) issued Statement No.'s 74 and 75 that established generally accepted accounting principles for the annual financial statements for postemployment benefit plans other than pension plans. The required information is as follows:

Plan Description

The City provides continued health insurance coverage at the blended employer rate to all eligible City retirees in accordance with Illinois Compiled Statutes, which creates an implicit subsidy of retiree health insurance. The City offers the health insurance plan to full-time IMRF employees. Retirees pay the full cost of coverage. Eligible spouse or dependent coverage may continue should the retiree coverage terminate under COBRA provisions when an applicable qualifying event occurs. The spouse or dependent is responsible for the full cost of the coverage.

Contributions

There were no contributions paid to the plan during the fiscal year ended April 30, 2024.

NOTE 11: COMMITMENTS AND CONTINGENCIES

A. <u>Grant Audit</u> – The City receives grant funds from various Federal and State agencies during the normal course of operations. These grants are subject to review and audit by agents of the appropriate federal or state agency, the purpose of which is to ensure compliance with conditions precedent to the granting of the funds. Any liability for reimbursement which may arise as the result of these audits is not believed to be material.

B. <u>Litigation</u> – The City is party to various legal proceedings which normally occur in governmental operations. These proceedings, in the opinion of various counsels which the City utilizes, are not likely to have any material impact on the affected funds of the City.

NOTE 12: LONG-TERM DEBT

Governmental Funds

On August 29, 2016, the City entered into a loan agreement with the Illinois Finance Authority for the purchase of a new fire truck for \$350,000. The loan is secured by the equipment being purchased. The City will make loan payments from any legally available funds. The loan bears a zero percent interest rate and is due in annual installments of \$17,500 beginning November 1, 2017 and maturing on November 1, 2035.

On October 7, 2019, the City entered into a loan agreement with Ally Financial Bank for the purchase of a new dump truck for \$60,153. The loan is secured by the equipment being purchased. The City will make loan payments from any legally available funds. The loan bears a 5.34 percent interest rate and is due in annual installments of \$16,231 beginning October 22, 2019. This loan matured on October 22, 2022.

On October 3, 2019, the City entered into a loan agreement with Fairfield National Bank for the purchase of a new backhoe for \$74,278. The loan is secured by the equipment being purchased. The City will make loan payments from any legally available funds. The loan bears a 4.5 percent interest rate and is due in annual installments of \$26,605 beginning October 3, 2020 and maturing on October 3, 2026.

On July 2, 2020, the City entered into a loan agreement with Fairfield National Bank for the purchase of a new Kubota for \$67,275. The loan is secured by the equipment being purchased. The City will make loan payments from any legally available funds. The loan bears a 2.25 percent interest rate and is due in annual installments of \$14,377 beginning July 2, 2021 and maturing on July 2, 2025.

Business-Type Activities

In June, 1999, the City entered into a loan agreement with the Illinois Environmental Protection Agency for the purpose of constructing a new water tower, booster station, and related water lines. The loan is to be repaid from revenues generated from the waterworks system. During the fiscal year ended April 30, 2017, the loan was advanced refunded through the issuance of General Obligation Bonds, Series 2016.

NOTE 12: LONG-TERM DEBT (CONTINUED)

Business-Type Activities (Continued)

In June, 2002, the City entered into a loan agreement with the Illinois Environmental Protection Agency for the purposes of expanding and upgrading the City's sanitary sewer system.

The loan is to be repaid from revenues generated from the sewer system. During the fiscal year ended April 30, 2017, the loan was advanced refunded through the issuance of General Obligation Bonds, Series 2016.

On February 7, 2008, the City issued \$1,975,000 in general obligation waterworks and sewerage bonds for the acquisition, construction, and installation of a new water intake and pump station, as well as the property acquisition and design of a new water treatment plant. The bonds are to be repaid from pledged revenues from the waterworks and sewer systems, the City's share of State Income Taxes, and ad valorem taxes levied on all taxable property in the City. The bonds rate of interest range from 4% to 5.25% with principal payments due annually beginning December 1, 2009 and interest payments due semiannually with payments beginning December 1, 2008. During the fiscal year ended April 30, 2017, the bonds were partially advanced refunded through the issuance of General Obligation Bonds, Series 2016.

On September 23, 2011, the City entered into a loan agreement with the Illinois Environmental Protection Agency, Bureau of Water Infrastructure Financial Assistance Section for \$8,799,641 for the purposes of constructing a new water treatment plant. Under the provisions of the loan, upon completion, \$2,199,911 of the loan amount was forgiven by the agency. The loan is to be repaid from revenues generated from the waterworks system. The loan carries an interest rate of 1.25% with payments due semi-annually in equal installments of \$188,371 beginning December 19, 2014. The loan matures December 19, 2033.

In August, 2012, the City entered into a loan agreement with the Illinois Environmental Protection Agency for \$2,776,480 for the purpose of designing and construction a new raw water intake and new water line for the waterworks system. Under the provisions of the loan, upon completion, \$694,120 of the loan was forgiven by the agency. The loan is to be repaid from revenues generated from the waterworks system. The loan carries an interest rate of 2.295% with payments due semi-annually in equal installments of \$68,803, beginning December 1, 2014. The loan matures December 1, 2033.

On March 17, 2015, the City issued \$8,960,000 in general obligation bonds as an advanced refunding of the Series 2003 Electric System Revenue Bonds. Proceeds were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of \$9,060,000 of the Series 2003 revenue bonds. The reacquisition price exceeded the net carrying amount of the old debt by \$430,150. This amount is reflected as a deferred outflow and is being amortized over the remaining life of the refunded debt which is the same life as the new debt issued. The bonds are to be repaid from the revenues generated by the electric system. The bonds rate of interest ranges from 2% to 4% with annual principal payments beginning December 1, 2018. Interest payments are due semiannually beginning June 1, 2015. The bonds mature on December 1, 2034.

NOTE 12: LONG-TERM DEBT (CONTINUED)

Business-Type Activities (Concluded)

On September 29, 2016, the City issued \$2,230,000 in general obligation bonds as an advanced refunding of the City's previously outstanding debt obligations. Proceeds were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of \$1,245,000 of the Series 2008 general obligation bonds, \$243,244 of the water tower loan, and \$602,010 of the sewer line loan. The reacquisition price exceeded the net carrying amount of the old debt by \$75,469.

This amount is reflected as a deferred outflow and is being amortized over the remaining life of the refunded debt which is the same life as the new debt issued. The bonds are to be repaid from the revenues generated by the waterworks system, City's share of state sales tax, and an ad valorem taxes on all taxable property within the City. The bonds rate of interest ranges from 2% to 2.35% with annual principal payments beginning December 1, 2016 and semiannual interest payments beginning December 1, 2016. The bonds mature on December 1, 2027.

On May 4, 2023, the City received a USDA RDLG loan in the amount of \$544,000 for AMI Smart Meters they will be installing. The loan is an interest free loan that requires monthly loan payments of \$4,533 for ten years. This loan is secured by a Letter of Credit issued by a local financial institution to the City

Changes in Long-Term Debt

The following is a summary of changes in long-term debt for the year ended April 30, 2024:

	Payable at May 01, 2023	Additions	Reductions	Payable at April 30, 2024	
Governmental Activities					
Fire Truck Note Payable	\$ 245,000	\$ -	\$ (17,500)	\$ 227,500	
Back Hoe Lease Payable	23,605	=	(11,543)	12,062	
Kubota Lease Payable	41,260	-	(13,448)	27,812	
	\$ 309,865	\$ -	\$ (42,491)	\$ 267,374	
Business-type Activities					
USDA RDLG Loan	\$ -	\$ 544,000	\$ (49,868)	\$ 494,132	
GO Bond Series 2015	6,785,000	-	(470,000)	6,315,000	
GO Refunding Series 2016	710,000	-	(135,000)	575,000	
Water Intake and Water Line	1,331,017	-	(107,674)	1,223,343	
Water Treatment Plant	3,860,640	-	(329,511)	3,531,129	
	\$ 12,686,657	\$ 544,000	\$ (1,092,053)	\$ 12,138,604	

NOTE 12: LONG-TERM DEBT (CONCLUDED)

Interest Expense

Interest expense on long-term debt of \$358,874 was reported as a direct expense in the governmental and business-type activities on the government-wide statements.

Annual debt service requirements to maturity for general notes payable are as follows:

	Governmental Activities				To	otal Funds
Fiscal Year	F	rincipal	Ir	nterest	F	Required
2025	,	43,313		2,661		45,974
2026		31,560		1,876		33,436
2027-2029		52,500		3,481		55,981
2030-2034		87,500		-		87,500
2035-2037		52,501		-		52,501
Total	\$	267,374	\$	8,018	\$	275,392

Annual debt service requirements to maturity for business-type notes payable are as follows:

	Business-typ	Total Funds	
Fiscal Year	Principal	Interest	Required
2025	1,118,198	309,130	1,427,328
2026	1,149,924	285,018	1,434,942
2027-2029	3,441,252	697,298	4,138,550
2030-2034	5,749,230	603,168	6,352,398
2035-2037	680,000	27,200	707,200
Total	\$ 12,138,604	\$1,921,814	\$14,060,418

NOTE 13: LEGAL DEBT MARGIN

The City is limited in the amount of long-term debt it may carry. The authorized debt limitation is based upon 65 ILCS 5/8-5-1, which states in part that no municipality having a population of less than 500,000 shall become indebted in any manner or for any purpose, to an amount, including existing indebtedness, in the aggregate exceeding 8.625% on the value of the taxable property therein. As of April 30, 2024, the total equalized assessed valuation of the City of Fairfield is \$47,189,105. The legal debt limitation of the City is \$4,070,060 with non-exempt debt outstanding of \$267,374 for a legal debt margin of \$3,802,687 as of April 30, 2024.

NOTE 14: INTERFUND LOANS

There were no interfund loans at April 30, 2024.

NOTE 15: INTERFUND TRANSFERS

Interfund transfers which occurred during the year ended April 30, 2024 are as follows:

Fund	T	Transfers In Trans		ansfers Out
General	\$	2,986,343	\$	21,666
TIF #1		-		195,986
TIF #2		-		-
Electric		710,268		2,523,876
Gas		-		1,297,676
Waterworks and Sewer		544,745		-
Non-major governmental				202,152
	\$	4,241,356	\$	4,241,356

The interfund transfers were made during the year to eliminate deficit balances and allocate grant funds from the General Fund for reimbursement of expenditures related to the grants.

NOTE 16: RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries commercial insurance. There have been no significant reductions in coverage from the prior year. Claims have not exceeded coverage in either of the two previous years.

<u>Self-Insured Health Plan</u> – The City is self-insured for employee health insurance. The City has established an internal service fund to account for the employee health insurance. Each participating fund makes payments to the self-insurance fund for premiums and claims of the City's employees. The City has contracted with third party administrators to administer the employee health insurance program and to review and process claims. In addition, the City has contracted with third party carriers for specific and aggregate stop loss coverage to limit the City's exposure to losses. The City is self-insured for \$50,000 per individual per year with an aggregate specific stop loss of \$100,000.

COMPLIANCE SECTION



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and City Council City of Fairfield, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and the aggregate remaining fund information of the City of Fairfield, Illinois, as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Fairfield, Illinois' basic financial statements and have issued our report thereon dated December 19, 2024. Our report on the financial statements disclosed that the City prepares its financial statements in accordance with the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. This is described in Note 1 to the financial statements.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Fairfield, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Fairfield, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Fairfield, Illinois' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as 2024-001 that we consider to be material weakness.

To the Mayor and City Council City of Fairfield, Illinois

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Fairfield, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Fairfield, Illinois' Response to Findings

The City of Fairfield, Illinois' responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City of Fairfield, Illinois' responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kemper CPA Group LLP

Krompa CPA Thoup, LUP

Certified Public Accountants and Consultants

December 19, 2024 Evansville, Indiana

CITY OF FAIRFIELD, IL SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED APRIL 30, 2024

FINDINGS - FINANCIAL STATEMENT AUDIT

2024-001 Unable to prepare financial statement footnotes

Deficiency: The City does not have at least one employee who is trained in preparing the footnotes to the financial statements in accordance with the modified cash basis of accounting.

Criteria: The City personnel do not possess the necessary accounting expertise to prevent, detect, or correct potential omissions in the footnotes to the financial statements.

Effect: In absence of the necessary experience or knowledge, the City cannot properly prepare the notes to the financial statements due to increased potential for omissions, which could be material to the financial statements, which the City would not be able to prevent, detect, or correct timely.

Cause: The City's personnel have not obtained the necessary knowledge or experience to prepare the notes to the financial statements in accordance with the modified cash basis of accounting.

Recommendation: The City should provide the necessary training to personnel or contract with an independent contractor with the knowledge to properly prepare the notes to the financial statements.

Management's Response: Management does not intend to correct this finding. The City does not feel that the finding has any impact on the ability of the City to properly record or process financial transactions.

SUPPLEMENTARY INFORMATION

CITY OF FAIRFIELD, IL COMBINING BALANCE SHEET – MODIFIED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS APRIL 30, 2024

	Special Revenue Funds							1	Nonmajor	
	M	otor Fuel Tax		conomic velopment		Library		Business District	Go	overnmental Funds
ASSETS										
Cash and equivalents	\$	961,188	\$	187,034	\$	56,941	\$	1,001,380	\$	2,206,543
Investments		-		-		628,781		-		628,781
Notes receivable, net of allowance of \$0		-		277,808					-	277,808
Total assets	\$	961,188	\$	464,842	\$	685,722	\$	1,001,380	\$	3,113,132
LIABILITIES										
Due to other funds	\$	-	\$	-	\$	-	\$	-	\$	-
Total liabilities		-		-		-		-	\$	-
FUND BALANCES										
Fund balances:										
Non-spendable	\$	-	\$	277,808	\$	-	\$	-	\$	277,808
Unassigned		-		-		_		-		-
Restricted		961,188		187,034		685,722		1,001,380		2,835,324
Total fund balances		961,188		464,842		685,722		1,001,380		3,113,132
Total liabilities and fund balances	\$	961,188	\$	464,842	\$	685,722	\$	1,001,380	\$	3,113,132

CITY OF FAIRFIELD, IL COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – MODIFIED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED APRIL 30, 2024

									Total
				Special Re	evenue	Funds		_	Nonmajor
	M	otor Fuel		conomic			Business	Governmental	
		Tax	Dev	elopment		Library	District		Funds
REVENUES									.=
Property taxes	\$	-	\$	-	\$	66,787	\$ 911,923	\$	978,710
Replacement tax		-		-		4,024	-		4,024
Motor fuel tax		214,247		_		-	_		214,247
Charges for services		-		=		23,585	=		23,585
Interest income		9,885		10,802		23,154	21,217		65,058
Operating grant		-		-		7,202	-		7,202
Operating contributions		-		-		12,459	-		12,459
Miscellaneous							_		-
Total revenues		224,132		10,802		137,211	 933,140		1,305,285
EXPENDITURES									
Current:									
Transportation		46,928		_		-	-		46,928
Public works		-		_		-	363		363
Culture and recreation		_		_		142,289	-		142,289
Total expenditures		46,928		-		142,289	363		189,580
Excess (deficiency) of revenues	-								
over (under) expenditures		177,204		10,802		(5,078)	932,777		1,115,705
OTHER FINANCING SOURCES (USES)									
Transfers in		_		_			_		_
Transfers out		(202,152)		_		_	_		(202,152)
Total other financing sources (uses)		(202,152)		-		-	-		(202,152)
Net change in fund balances		(24,948)		10,802		(5,078)	932,777		913,553
Fund balances - beginning		986,136		454,040		690,800	 68,603		2,199,579
Fund balances - ending	\$	961,188	\$	464,842	\$	685,722	\$ 1,001,380	\$	3,113,132

CITY OF FAIRFIELD, IL COMBINING STATEMENT OF NET POSITION – MODIFIED CASH BASIS FIDUCIARY FUNDS APRIL 30, 2024

	Pension Trust Funds					Total		
		Fire		Police	Pension Trust			
		Pension		Pension		Funds		
ASSETS								
Cash and equivalents	\$	37,551	\$	125,702	\$	163,253		
Investments		2,955,357		3,212,424		6,167,781		
Due from other funds		29,527		84,841		114,368		
Other assets				22,234		22,234		
Total assets	\$	3,022,435	\$	3,445,201	\$	6,467,636		
FUND BALANCES								
Fund balances:								
Restricted	\$	3,022,435	\$	3,445,201	\$	6,467,636		
Total fund balances		3,022,435		3,445,201		6,467,636		
Total fund balances	\$	3,022,435	\$	3,445,201	\$	6,467,636		

CITY OF FAIRFIELD, IL COMBINING STATEMENT OF CHANGES IN NET POSITION – MODIFIED CASH BASIS FIDUCIARY FUNDS FOR THE YEAR ENDED APRIL 30, 2024

	 Pension T	rust F	unds	Total		
	 Fire		Police	Pe	ension Trust	
	 Pension		Pension	Funds		
ADDITIONS						
Contributions:						
Employer	\$ 218,646	\$	471,066	\$	689,712	
Plan members	26,115		65,996		92,111	
Transfer from other municipalities	 		85,951		85,951	
Total contributions	244,761		623,013		867,774	
Investment earnings:						
Interest	19,866		19,193		39,059	
Dividends	10,227		-		10,227	
Realized gain on sale of investments	-		-		-	
Change in fair market value of investments	291,961		241,487		533,448	
Net investment earnings	322,054		260,680		582,734	
Total additions	566,815		883,693		1,450,508	
DEDUCTIONS						
Benefits	159,211		432,464		591,675	
Administrative expenses	3,070		12,269		15,339	
Total deductions	162,281		444,733		607,014	
Change in net position	404,534		438,960		843,494	
Net position - beginning	2,617,901		3,006,241		5,624,142	
Net position - end of year	\$ 3,022,435	\$	3,445,201	\$	6,467,636	

ILLINOIS GRANT ACCOUNTABILITY AND TRANSPARENCY CONSOLIDATED YEAR-END FINANCIAL REPORT

APRIL 30, 2024

Grantee Name	City of Fairfield				
ID Numbers	Audit:50854 Grantee:679606 UEI:V116TJLBKKT5				
Audit Period	5/1/2023 - 4/30/2024				
Last Update	11/15/2024 11:33:25 AM				
Program Count	5				

EXPENDITURES BY PROGRAM

CSFA #	Program Name	State	Federa	Total	Match
494-60-0327	Airport Improvement Program	0.00	90,706.34	90,706.34	0.00
494-60-2511	Aviation Fuel Tax Program	0.00	0.00	0.00	0.00
494-60-2421	COVID-19 Airport Relief	0.00	0.00	0.00	0.00
420-25-2973	Illinois Travel and Tourism	0.00	0.00	0.00	0.00
420-00-1867	Installation and/or	0.00	0.00	0.00	0.00
	All other federal expenditures		0.00	0.00	
	TOTALS	0.00	90,706.34	90,706.34	0.00

EXPENDITURES BY CATEGORY

	101120 21 0111200111					
Amount		Category				
90,706.34 Consultant (Professional Services)						
State Age	ency	Department Of Transportation				
CSFA Number		494-60-0327				
Program Name		Airport Improvement Program				
Popular N	lame	AIP				
Program	Contact	Name:Joseph Segobiano Phone:217.558.2948				
State Am	ount Expended	0.00				
Federal Amount Expended		90706.34				

Expenditures by Category

90,706.34	Consultant (Professional Services)
90,706.34	TOTAL

OTHER INFORMATION

BUDGETARY COMPARISON SCHEDULE – MODIFIED CASH BASIS GENERAL FUND

FOR THE YEAR ENDED APRIL 30, 2024

	Budgeted Amounts				Actual Amounts		Variance with		
			Amounts Final		Budgetary		Final Budget		
REVENUES	Original			Fillal		Basis		Over (Under)	
Total revenues	\$	4,770,211	\$	4,770,211	\$	4,756,897	\$	13,314	
EXPENDITURES									
Current:									
General government		1,394,475		1,394,475		1,270,704		(123,771)	
Public safety		2,598,050		2,598,050		2,449,841		(148,209)	
Social services		382,910		382,910		353,554		(29,356)	
Transportation		1,188,400		1,188,400		1,023,463		(164,937)	
Public works		559,525		559,525		490,577		(68,948)	
Sanitation		320,000		320,000		315,110		(4,890)	
Culture and recreation		154,800		154,800		57,903		(96,897)	
Debt Service:									
Principal		-		=		42,491		42,491	
Capital outlay		604,100		604,100		636,571		32,471	
Total expenditures		7,202,260		7,202,260		6,642,205		(560,055)	
Excess (deficiency) of revenues	<u>-</u>								
over (under) expenditures		(2,432,049)		(2,432,049)		(1,885,308)		(546,741)	
OTHER FINANCING SOURCES (USES)									
Transfers in		-		=		2,986,343		2,986,343	
Transfers out		-		=		(21,666)		(21,666)	
Total other financing sources (uses)		-		=		2,964,677		2,964,677	
Net change in fund balances	\$	2,338,162	\$	2,338,162		1,079,369	\$	2,417,936	
Fund balances - beginning						(82,118)			
Fund balances - ending					\$	997,251			

BUDGETARY COMPARISON SCHEDULE – MODIFIED CASH BASIS TIF #1 FUND

FOR THE YEAR ENDED APRIL 30, 2024

		Budgeted	Amour	nts	Actual Amounts Budgetary		Variance with Final Budget	
		Original	Final		Basis		Over (Under)	
REVENUES								
Property taxes	\$	1,002,500	\$	1,002,500	\$	1,023,364	\$	20,864
Interest income		-		-		9,703		9,703
Total revenues		1,002,500		1,002,500		1,033,067		30,567
EXPENDITURES								
Current:								
Public works		1,000,000		1,000,000		874,586		(125,414)
Total expenditures		1,000,000		1,000,000		874,586		(125,414)
Excess (deficiency) of revenues								
over (under) expenditures		2,500		2,500		158,481		155,981
OTHER FINANCING SOURCES (USES)								
Transfers out		-		-		(205,458)		(205,458)
Total other financing sources (uses)		-		-		(195,986)		(195,986)
Net change in fund balances	\$	2,500	\$	2,500		(37,505)	\$	(40,005)
Fund balances - beginning						1,039,400		
Fund balances - ending					\$	1,001,895		

ILLINOIS MUNICIPAL RETIREMENT FUND SCHEDULE OF FUNDING PROGRESS

APRIL 30, 2024

Actuarial Valuation Date	 Actuarial Value of Assets (a)	Lia	uarial Accrued ability (AAL)Entry Age (b)	 Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
Regular employees							
12/31/2023	\$ 7,739,171	\$	8,186,159	\$ 446,988	94.54% \$	2,817,306	15.87%
12/31/2022	\$ 7,226,354	\$	7,606,319	\$ 379,965	95.00% \$	2,675,142	14.20%
12/31/2021	7,700,436		7,879,262	178,826	97.73%	2,792,021	6.40%
12/31/2020	6,116,101		7,844,828	1,728,727	77.96%	3,002,450	57.58%
12/31/2019	7,733,387		9,688,633	1,955,246	79.82%	2,941,676	66.47%
12/31/2018	9,009,791		10,958,979	1,949,188	82.21%	2,862,578	68.09%
12/31/2017	10,583,799		11,516,929	933,130	91.90%	2,973,720	31.38%
12/31/2016	10,414,328		12,131,888	1,717,560	85.84%	2,904,320	59.14%
12/31/2015	9,775,960		11,479,046	1,703,086	85.16%	2,827,904	60.22%
12/31/2014	9,749,512		11,610,537	1,861,025	83.97%	2,782,132	66.89%

On a market value basis, the actuarial value of assets as of December 31, 2023 is \$6,946,807. On a market basis, the funded ration is 15.87%.

The actuarial value of assets and accrued liabilities cover active and inactive members who have service credit with the City of Fairfield. They do not include amounts for retirees. The actuarial liability for retirees is 100% funded.

POLICE PENSION FUND AND FIREMEN'S PENSION FUND SCHEDULE OF FUNDING PROGRESS

APRIL 30, 2024

Fiscal Year April 30	Net Assets Available For Benefits (Lower of Cost or Market)	Actuarial Accrued Liability	Percentage Funded (1)/(2)	Unfunded Actuarial Liability (2) - (1)	Annual Covered Payroll	As a Percentage of Covered Payroll (4) / (5)
Police Pension						
2023	\$ 3,036,712	\$ 9,132,078	33.25%	\$ 6,095,366	\$ 475,533	1281.80%
2022	3,187,672	8,681,970	36.72%	5,494,298	\$ 462,618	1187.65%
2021	3,145,607	10,982,670	28.64%	7,837,063	\$ 665,664	1177.33%
2020	3,046,144	10,675,387	28.53%	7,629,243	565,011	1350.28%
2019	2,976,928	10,216,166	29.14%	7,239,238	544,623	1329.22%
2018	2,898,578	9,224,836	31.42%	6,326,258	549,667	1150.93%
2017	2,748,565	9,523,832	28.86%	6,775,267	549,515	1232.95%
2016	2,563,220	7,357,594	34.84%	4,794,374	583,378	821.83%
2015	2,363,765	8,041,083	29.40%	5,677,318	497,994	1140.04%
2014	2,168,295	7,265,913	29.84%	5,097,618	573,978	888.12%
Firemen's Pension						
2023	2,617,801	4,106,908	63.74%	1,489,107	257,689	577.87%
2022	2,559,394	3,853,998	66.41%	1,294,604	257,689	502.39%
2021	2,338,111	4,359,550	53.63%	2,021,439	250,285	807.65%
2020	2,148,410	4,510,832	47.63%	2,362,422	243,587	969.85%
2019	2,097,116	4,421,766	47.43%	2,324,650	237,067	980.59%
2018	2,030,142	4,071,048	49.87%	2,040,906	227,548	896.91%
2017	1,949,267	4,002,936	48.70%	2,053,669	227,548	902.52%
2016	1,858,519	3,779,502	49.17%	1,920,983	223,637	858.97%
2015	1,771,768	3,622,361	48.91%	1,850,593	215,535	858.60%
2014	1,674,568	3,386,371	49.45%	1,711,803	259,068	660.75%

Analysis of the dollar amounts of net assets available for benefits, pension benefit obligation, and unfunded pension benefit obligation in isolation can be misleading. Expressing the net assets available for benefits as a percentage of the pension benefit obligation provides one indication of funding status on a going-concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the Public Employees Retirement System (PERS). Trends in unfunded pension benefit obligation and annual covered payroll are both affected by inflation. Expressing the unfunded pension benefit obligation as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of progress made in accumulation of sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the PERS.